

out by foreign nongovernmental organizations (NGOs) that use their own funds to perform abortions even though the overall result of these NGO family planning programs is to reduce the incidence of abortion. Although the bill allows the President to waive this restriction, use of the waiver would also cripple many programs by limiting annual spending for international family planning to \$356 million, \$44 million below the amount available for Fiscal Year 1998.

A second provision would attempt to restrict the free speech of foreign NGOs by prohibiting funding for those that use their own funds to engage in any activity intended to alter the laws of a foreign country either to promote or to deter abortion. The bill would even ban drafting and distributing material or public statements on abortion. The bill does not contain a waiver for this restriction.

These restrictions and the funding limit would severely jeopardize the ability of the United States to meet the growing demand for family planning and other critical health services in developing countries. By denying funding to organizations that offer a wide range of safe and effective family planning services, the bill would increase unwanted pregnancies and lead to more abortions than would otherwise be the case.

I am also deeply concerned that the Congress has effectively tied these unacceptable restrictions on international family planning to payment of legitimate U.S. arrears to the United Nations and other international organizations. A strong United Nations, with the United States playing a leadership role, is in our national interest. Payment of our dues to the United Nations is essential to our ability to lead. There are strongly held beliefs on both sides of the debate over international population policy. These issues ought to be considered separately on their own merits; they should not be permitted to hinder U.S. obligations to the world community.

The package authorizing arrears payments linked to UN reforms was the result of good-faith negotiations between my Administration and the Congress more than a year and a half ago. Unfortunately, due to the passage of time, some of these conditions are now outdated and are no longer achievable. In

particular, the fact that the UN has concluded negotiations on assessment rates for the next 3 years has significantly decreased our ability to negotiate a limitation on the U.S. assessed share of the UN regular budget below 22 percent. Furthermore, the increase in contested arrears during this period requires that the United States have additional flexibility in obtaining a contested arrears account. While many of the UN reform benchmarks in the package remain acceptable, significant revisions are required, and I look forward to working with the Congress next year to secure the payment of our arrears and an achievable package of UN reforms.

The Bill contains important and carefully negotiated authority to reorganize the foreign affairs agencies and other basic authorities for these agencies. Many of these provisions were supported by my Administration, and I am pleased that they have been included in the Omnibus Consolidated and Emergency Supplemental Appropriations Act for FY 1999.

For the foregoing reasons, I am compelled to return H.R. 1757 without my approval.

William J. Clinton

The White House,
October 21, 1998.

NOTE: H.R. 4328, the Omnibus Consolidated and Emergency Supplemental Appropriations Act, 1999, was assigned Public Law No. 105-277.

**Letter to Congressional Leaders
Reporting on the National
Emergency With Respect to
Significant Narcotics Traffickers
Centered in Colombia**

October 21, 1998

Dear Mr. Speaker: (Dear Mr. President:)

I hereby report to the Congress on the developments since my last report concerning the national emergency with respect to significant narcotics traffickers centered in Colombia that was declared in Executive Order 12978 of October 21, 1995. This report is submitted pursuant to section 401(c) of the National Emergencies Act, 50 U.S.C.

1641(c), and section 204(c) of the International Emergency Economic Powers Act (IEEPA), 50 U.S.C. 1703(c).

1. On October 21, 1995, I signed Executive Order 12978, "Blocking Assets and Prohibiting Transactions with Significant Narcotics Traffickers" (the "Order") (60 *Fed. Reg.* 54579, October 24, 1995). The Order blocks all property subject to U.S. jurisdiction in which there is any interest of four significant foreign narcotics traffickers, one of whom is now deceased, who were principals in the so-called Cali drug cartel centered in Colombia. These persons are listed in the annex to the Order. The Order also blocks the property and interests in property of foreign persons determined by the Secretary of the Treasury, in consultation with the Attorney General and the Secretary of State, (a) to play a significant role in international narcotics trafficking centered in Colombia or (b) to materially assist in or provide financial or technological support for, or goods or services in support of, the narcotics trafficking activities of persons designated in or pursuant to the Order. In addition, the Order blocks all property and interests in property, subject to U.S. jurisdiction, of persons determined by the Secretary of the Treasury, in consultation with the Attorney General and the Secretary of State, to be owned or controlled by, or to act for or on behalf of, persons designated in or pursuant to the Order (collectively "Specially Designated Narcotics Traffickers" or "SDNTs").

The Order further prohibits any transaction or dealing by a United States person or within the United States in property or interests in property of SDNTs, and any transaction that evades or avoids, has the purpose of evading or avoiding, or attempts to violate, the prohibitions contained in the Order.

Designations of foreign persons blocked pursuant to the Order are effective upon the date of determination by the Director of the Department of the Treasury's Office of Foreign Assets Control (OFAC) acting under authority delegated by the Secretary of the Treasury. Public notice of blocking is effective upon the date of filing with the *Federal Register*, or upon prior actual notice.

2. On October 24, 1995, the Department of the Treasury issued a notice containing 76 additional names of persons determined to meet the criteria set forth in Executive Order 12978 (60 *Fed. Reg.* 54582, October 24, 1995). Additional notices expanding and updating the list of SDNTs were published on November 29, 1995 (60 *Fed. Reg.* 61288), March 8, 1996 (61 *Fed. Reg.* 9523), and January 21, 1997 (62 *Fed. Reg.* 2903).

Effective February 28, 1997, OFAC issued the Narcotics Trafficking Sanctions Regulations ("NTSR" or the "Regulations"), 31 C.F.R. Part 536, to further implement my declaration of a national emergency and imposition of sanctions against significant foreign narcotics traffickers centered in Colombia (62 *Fed. Reg.* 9959, March 5, 1997).

On April 17, 1997 (62 *Fed. Reg.* 19500, April 22, 1997), July 30, 1997 (62 *Fed. Reg.* 41850, August 4, 1997), September 9, 1997 (62 *Fed. Reg.* 48177, September 15, 1997), and June 1, 1998 (63 *Fed. Reg.* 29608, June 1, 1998), OFAC amended appendices A and B to 31 C.F.R. chapter V, revising information concerning individuals and entities who have been determined to play a significant role in international narcotics trafficking centered in Colombia or have been determined to be owned or controlled by, or to act for or on behalf of, or to be acting as fronts for the Cali cartel in Colombia.

On May 27, 1998 (63 *Fed. Reg.* 28896, May 27, 1998), OFAC amended appendices A and B to 31 C.F.R. chapter V, by expanding the list for the first time beyond the Cali cartel by adding the names of one of the leaders of Colombia's North Coast cartel, Julio Ceasar Nasser David, who has been determined to play a significant role in international narcotics trafficking centered in Colombia, and 14 associated businesses and 4 individuals acting as fronts for the North Coast cartel. Also added were six companies and one individual that have been determined to be owned or controlled by, or to act for or on behalf of, or to be acting as fronts for the Cali cartel in Colombia. These actions are part of the ongoing interagency implementation of Executive Order 12978 of October 21, 1995. These changes to the previous SDNT list brought it to a total of 451

businesses and individuals with whom financial and business dealings are prohibited and whose assets are blocked under the Order. A copy of the amendment is attached to this report.

3. OFAC has disseminated and routinely updated details of this program to the financial, securities, and international trade communities by both electronic and conventional media. In addition to bulletins to banking institutions via the Federal Reserve System and the Clearing House Interbank Payments System (CHIPS), individual notices were provided to all relevant State and Federal regulatory agencies, automated clearing houses, and State and independent banking associations across the country. OFAC contacted all major securities industry associations and regulators. It posted electronic notices on the Internet and over 10 computer bulletin boards and 2 fax-on-demand services, and provided the same material to the U.S. Embassy in Bogota for distribution to U.S. companies operating in Colombia.

4. As of September 4, 1998, OFAC had issued 11 specific licenses pursuant to Executive Order 12978. These licenses were issued in accordance with established Department of the Treasury policy authorizing the completion of presanctions transactions, the provision of legal services to and payment of fees for representation of SDNTs in proceedings within the United States arising from the imposition of sanctions, and certain administrative transactions. In addition, a license was issued to authorize a U.S. company in Colombia to make certain payments to two SDNT entities in Colombia (currently under the control of the Colombian government) for services provided to the U.S. company in connection with the U.S. company's occupation of office space and business activities in Colombia.

5. The narcotics trafficking sanctions have had a significant impact on the Colombian drug cartels. Of the 154 business entities designated as SDNTs as of September 4, 1998, 44, with an estimated aggregate income of more than \$210 million, had been liquidated or were in the process of liquidation. As a result of OFAC designations, Colombian banks have closed nearly 400 SDNT accounts, affecting nearly 200 SDNTs. One of

the largest SDNT commercial entities, a discount drugstore with an annual income exceeding \$136 million, has been reduced to operating on a cash basis. These specific results augment the less quantifiable but significant impact of denying the designated individuals and entities of the Cartel access to U.S. financial and commercial facilities.

Various enforcement actions carried over from prior reporting periods are continuing and new reports of violations are being aggressively pursued. One criminal investigation is ongoing and a second, not presented for prosecution, was referred for civil penalty action, bringing the total of referrals since my last report to five.

6. The expenses incurred by the Federal Government in the 6-month period from April 21 through October 20, 1998, that are directly attributable to the exercise of powers and authorities conferred by the declaration of the national emergency with respect to Significant Narcotics Traffickers are estimated at approximately \$600,000. Personnel costs were largely centered in the Department of the Treasury (particularly in the Office of Foreign Assets Control, the U.S. Customs Service, and the Office of the General Counsel), the Department of Justice, and the Department of State. These data do not reflect certain costs of operations by the intelligence and law enforcement communities.

7. Executive Order 12978 provides this Administration with a tool for combatting the actions of significant foreign narcotics traffickers centered in Colombia and the violence, corruption, and harm that they cause in the United States and abroad. The Order is designed to deny these traffickers the benefit of any assets subject to the jurisdiction of the United States and to prevent United States persons from engaging in any commercial dealings with the traffickers, their front companies, or their agents. Executive Order 12978 demonstrates the United States commitment to end the damage that such traffickers inflict upon society in the United States and abroad.

The magnitude and scope of the problem in Colombia—perhaps the most pivotal country of all in terms of the world's cocaine trade—are extremely grave. I shall continue to exercise the powers at my disposal to apply

economic sanctions against significant foreign narcotics traffickers as long as these measures are appropriate and will continue to report periodically to the Congress on significant developments pursuant to 50 U.S.C. 1703(c).

Sincerely,

William J. Clinton

NOTE: Identical letters were sent to Newt Gingrich, Speaker of the House of Representatives, and Albert Gore, Jr., President of the Senate. This letter was released by the Office of the Press Secretary on October 22.

Remarks on Departure for the Wye River Middle East Peace Talks

October 22, 1998

Legislative Agenda

Good morning. The closing gavel has come down now on the 105th Congress, and I want to take a moment to discuss what we've done and the unfinished, vital business that still remains.

Just a few moments ago, I was pleased to sign into law important legislation requested by my administration to encourage States and to help them to open more innovative, independent public charter schools and to hold these schools strictly accountable for results. This will make sure that other public schools can actually learn from the best of these charter schools. That is the right way to strengthen our public schools.

When I took office in 1993, there was only one charter school actually operating in America. Now there are a thousand, many of them helped by previous administration-supported legislation. This legislation puts us well on our way to creating 3,000 charter schools by the year 2000.

On charter schools, Congress did put progress over partisanship. But on too many other issues, Congress has left town and left the work of the American people behind. This Congress' failure to act in many areas has had real cost for our families. Partisanship killed my proposal to use tax cuts, fully paid for in the balanced budget, to build or modernize 5,000 schools. Partisanship killed the Patients' Bill of Rights, which would

guarantee your right to see a specialist, to medical privacy, to the nearest emergency care, to keep your doctor during the course of treatment, to have medical decisions made by doctors, not insurance company accountants. Partisanship killed tough legislation to crack down on teen smoking, even as teen smoking continues to rise and is the number one public health problem our young people face. Partisanship killed an increase in the minimum wage, which would give a much needed pay raise to our hardest pressed working families. Partisanship killed our best chance in years for tough campaign finance reform. And partisanship blocked our efforts to make child care more affordable for working families.

The American people deserve better. I hope when the next Congress convenes, it will put progress ahead of partisanship in a way that this Congress has not done.

Now I am returning to the Middle East talks on the Eastern Shore of Maryland. The hardest decisions now, at last, are on the table. Israel, the Palestinians, the region, and the world have very much at stake today. I hope the parties will seize this opportunity and not retreat from the clear moment to capture the momentum of peace and keep it moving forward.

NOTE: The President spoke at 8:55 a.m. on the South Lawn at the White House.

Statement on the National Rate of Homeownership

October 22, 1998

This morning the Census Bureau released fresh evidence that our strong economy continues to widen the circle of opportunity to more American families. Last quarter the national homeownership rate reached another record high. For the first time in history, more than two-thirds of American families own their own homes. Since I took office, 7.4 million families have become homeowners. I am especially pleased that these gains are being shared broadly, with African-American and Hispanic homeownership climbing even more rapidly than the overall rate.